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ABSTRACT

The Library Services and Construction Amendments of 1970 extend the Library Services and Construction Act for five years. Its aim is to continue, with modification and improvements, the present programs under the act. The bill simplifies the administration of these programs and allows each State more flexibility in assigning Federal funds to its own library priorities. The bill consolidates the library services programs relating to institutionalized persons and handicapped persons under title IV of the act under present law, and with the library services program under title I. Title I is also expanded to include special library services for disadvantaged persons, assistance for strengthening State library administrative agencies, and assistance to strengthen metropolitan libraries as national or regional resource centers. The bill also changes the percentages with respect to the non-Federal share of the cost of carrying out State plans. In the case of titles I and II, the minimum Federal share of the cost is increased from 33 percent to 50 percent, while in the case of title III the Federal share is increased from 50 to 100 percent. (Author/MF)

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LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970

SEPTEMBER 9, 1970.—Ordered to be printed

Mr. PELL, from the Committee on Labor and Public Welfare, submitted the following

REPORT

[To accompany S. 3318]

The Committee on Labor and Public Welfare, to which was referred the bill (S. 3318) to extend and amend the Library Services and Construction Act, having considered the same, reports favorably thereon with an amendment and recommends that the bill, as amended, do pass.

The amendment is in the nature of a substitute.

EXPLANATION

The Library Services and Construction Act expires on June 30, 1971. The Library Services and Construction Amendments of 1970 would extend the act for 5 years. Its aim is to continue, with modifications and improvements, the present programs under the act. The bill simplifies the administration of these programs and allows each State more flexibility in assigning Federal funds to its own library priorities.

The bill consolidates the library services programs relating to institutionalized persons and handicapped persons under title IV of the act under present law, with the library services program under title I. Title I is also expanded to include special library services for disadvantaged persons, assistance for strengthening State library administrative agencies, and assistance to strengthen metropolitan libraries as national or regional resource centers.

The bill also changes the percentages with respect to the non-Federal share of the cost of carrying out State plans. In the case of titles I and II, the minimum Federal share of the cost is increased from 33 percent to 50 percent, while, in the case of title III the Federal share is increased from 50 percent to 100 percent.

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Background of Legislation

The necessity of national support for the improvement of public library services was first demonstrated with the enactment of the Rural Library Services Act of 1956 (Public Law 797, Eighty-fourth Congress). The law was extended for 5 years in 1960 (Public Law 86–679). The 1964 amendments to the basic law (Public Law 88–269) extended participation to urban areas and authorized use of Federal funds for construction of public library facilities. In 1966, the law was extended (Public Law 89–510), and the State library administrative agencies were also made responsible for submitting plans for library development, especially through interlibrary cooperation, and specialized State library services. Technical amendments were enacted in 1967 (Public Law 90–154).

From fiscal year 1957 to fiscal year 1969, $200 million in Federal funds were provided to extend public library services to areas lacking them. An estimated 85 million people have been benefited by the new or improved library services provided with the aid of these Federal funds, which supplement State and local outlays. The rate at which Federal funds have been matched indicates that every Federal dollar expended under title I has stimulated provision of three State or local dollars for public library services.

With these local, State, and Federal funds, some 45 million books and other library materials have been purchased since 1957. A total of 650 additional bookmobiles have been put on the road, particularly in rural and outlying communities. Since urban libraries were brought within the scope of the act, "outreach" programs have improved library services available to poor and minority group populations by such means as storefront libraries, cooperation with Headstart and day care centers.

From fiscal year 1965 through fiscal year 1969, about $135 million in Federal funds has been provided for construction of new library facilities and expansion or modernization of existing structures. State and local matching funds for public library construction totaled $326 million in this period, in which 1,500 building projects were approved to serve 50 million people.

Interlibrary cooperation has been stimulated by the act despite limited funding of this program to date. Countywide or regional library systems have been established or expanded. State libraries have opened regional branches. Metropolitan library collections have been augmented to permit service to a larger area. School, public, research, and academic libraries and information centers are sharing their resources. For example, 45 interlibrary networks and centers serving more than 900 libraries were created. The act has also been responsible for support of telecommunications systems connecting 800 libraries, while 14 technical processing centers have been established to serve 300 libraries.

The act also authorizes provision of library materials and services to residents, patients, and inmates of institutions that are State-operated or supported to a substantial extent by State funds. In this relatively new program, library services have been made available to an estimated 300,000 people. In addition, special materials and services have been provided for physically handicapped persons, including the blind, who cannot use other library materials.

Despite these accomplishments, high-quality public library services and facilities are not yet available to every American. The public

libraries of the Nation, 84 percent of whose support is provided locally, are short of facilities, materials, and staff. Further coordination and sharing of library resources must be fostered. Less than half the State-operated and substantially State-supported institutions, such as mental hospitals, prisons, and homes for the aged or physically handicapped, receive any assistance under the act. Of an estimated 2,250,000 physically handicapped persons who need library service, only about half could be served with talking books, Braille materials, page turners, and the like, under the current budget recommendations. For these reasons, the committee unanimously supports enactment of the bill.

CONSOLIDATED PLANNING AND ADMINISTRATION

The bill provides for administrative simplicity and requires comprehensive planning to assure best use of library resources. Present categorical programs would be consolidated. In contrast, under the existing act, as the Commissioner of Education acknowledged in his testimony before the Subcommittee on Education:

> Each of the five categorical programs has its own authorization; each requires submission of its own State plan; three require the establishment of a separate advisory council.
>
> To benefit fully from the range of assistance available under LSCA, a State must therefore submit five different State plans for Federal approval, keep separate accounts for the five different allocations, and appoint and support three different advisory councils. Obviously, this arrangement imposes unnecessary and duplicative administrative burdens and costs on State and local library personnel.

The bill requires development and submission of only one basic State plan for all allotments under the Library Services and Construction Act. Annual State program-plans would be supplemental to long-range programs, covering at least three but no more than 5 years, for the commitment of local, State, and Federal resources to improve library services for all citizens of the State. Also, the plan would provide for coordination of programs and projects supported under the plan with other public and private library programs, including those of institutions of higher education and elementary and secondary schools with respect to the library assistance provisions of the Higher Education Act, the Elementary and Secondary Education Act, the Higher Education Facilities Act, and other laws.

Together, the basic, annual and long-range plans would enable the States, year by year, to appraise and meet their respective needs and priorities as these are identified respectively, State by State. Each State could develop and evaluate its library plans and programs with the assistance of a broadly representative State Advisory Council on Libraries.

During the first year of operation, it is expected that States desiring full participation under the act will submit five plans: one basic plan, one long-range program plan, and three annual program plans. In subsequent years, only three plans will be submitted—the annual program plans—which can, at the option of the Commissioner, be approved as a group. All of these plans constitute a "State plan" for the purposes of section 411 of the General Education Provisions Act. The following is a description of the various types of plans:

The basic State plan is the document which gives assurances that the officially designated State library administrative agency has the fiscal and legal authority and capability to administer all aspects of the act, provides assurances for establishing the State's policies, priorities, criteria, and procedures necessary to the implementation of all programs under provisions of the act, and submits copies for approval as required by regulations promulgated by the Commissioner.

The long-range program is the comprehensive 5-year program which identifies a State's library needs and sets forth the activities to be taken toward meeting the identified needs supported with the assistance of Federal funds made available under the act. Such long-range programs shall specify the State's policies, criteria, priorities, and procedures consistent with the act as required by the regulations promulgated by the Commissioner, and shall be updated each year in the annual plan.

Annual program plans include the projects which are developed and submitted to describe the specific activities to be carried out annually toward achieving fulfillment of the long-range program. These annual program plans shall be submitted in such detail as required by regulations promulgated by the Commissioner.

It is the intention of the committee that when annual State plans are submitted in compliance with sections 103, 202, and 303, that these plans be submitted as a single document, and that approval or disapproval of the document constitutes approval or disapproval of all these plans, thereby lessening administrative burdens.

TITLE I—PUBLIC SERVICES

The bill authorizes specific appropriations for the 5 years beginning with fiscal year 1972. These amounts are $112 million for fiscal year 1972; $117.6 million for fiscal year 1973; $123.5 million for fiscal year 1974; $129.7 million for fiscal year 1975; and $137.1 million for fiscal year 1976. The activities authorized for institutionalized library services and special library services for the handicapped under title IV in present law are consolidated into title I.

The minimum annual State allotment which must be matched (except in the case of the Trust Territory of the Pacific Islands) is raised by the bill to $200,000 for each State, Puerto Rico, and the District of Columbia, and $40,000 each for Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands. Allotment of the remainder of the appropriation would be on the basis of population. Grants to States under this title may be used to pay the cost of developing and administering the State plans.

Allotments under these provisions are for the purpose of extending and improving public library services, especially for geographical areas and groups of people without access to these services. In particular those to be served are to include those in general or special institutions operated or substantially supported by States, handicapped persons, the disadvantaged in rural and urban areas, and metropolitan public libraries that serve as national or regional resource centers. Funds under title I may also be used to strengthen the capacity of the State library administrative agencies to serve the people.

At present, the public libraries of the Nation have somewhat less than half as many books as the recognized standard of 3.5 books per capita. The anticipated level of public library income in 1970 is ex-

pected to be $450 million short of the minimum requirement of $5 per capita. If the present levels of insufficient support continue, by 1975 an annual gap of approximately $600 million can be expected. The authorizations set forth in the bill are moderate indeed in comparison to the manifest need for expanded support of public libraries, which are a basic resource for the education of all our people.

TABLE I-A.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE I, SERVICES, FISCAL YEAR 1972 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$10,560,000	$8,692,831	$101,440,000	$89,750,755
50 States and District of Columbia	10,200,000	8,527,983	99,937,024	89,001,227
Alabama	200,000	105,857	1,761,265	932,213
Alaska	200,000	200,000	138,021	138,021
Arizona	200,000	161,206	833,625	671,929
Arkansas	200,000	103,030	991,649	510,849
California	200,000	200,000	9,590,941	9,590,942
Colorado	200,000	188,576	1,033,655	974,612
Connecticut	200,000	200,000	1,480,723	1,480,723
Delaware	200,000	200,000	266,540	266,540
Florida	200,000	175,516	3,105,467	2,725,301
Georgia	200,000	139,271	2,289,844	1,594,539
Hawaii	200,000	2,000,000	387,558	387,558
Idaho	200,000	131,951	354,553	233,917
Illinois	200,000	200,000	5,479,824	5,479,824
Indiana	200,000	199,760	2,532,881	2,529,843
Iowa	200,000	186,548	1,387,709	1,294,373
Kansas	200,000	182,336	1,145,672	1,044,487
Kentucky	200,000	124,570	1,612,242	1,004,184
Louisiana	200,000	124,570	1,855,279	1,155,560
Maine	200,000	140,194	489,074	342,826
Maryland	200,000	200,000	1,858,279	1,858,279
Massachusetts	200,000	200,000	2,719,409	2,719,409
Michigan	200,000	200,000	4,337,152	4,337,152
Minnesota	200,000	192,003	1,831,775	1,758,533
Mississippi	200,000	103,030	1,174,677	605,137
Missouri	200,000	180,373	2,305,347	2,079,109
Montana	200,000	149,162	348,052	259,581
Nebraska	200,000	184,837	726,609	671,523
Nevada	200,000	200,000	224,534	224,534
New Hampshire	200,000	181,098	351,553	318,327
New Jersey	200,000	200,000	3,535,532	3,535,532
New Mexico	200,000	127,815	497,075	317,668
New York	200,000	200,000	9,094,366	9,094,367
North Carolina	200,000	127,065	2,565,886	1,630,166
North Dakota	200,000	133,000	312,047	207,512
Ohio	200,000	200,000	5,305,798	5,305,798
Oklahoma	200,000	141,822	1,271,191	901,414
Oregon	200,000	189,560	1,002,151	949,838
Pennsylvania	200,000	198,010	5,875,883	5,817,416
Rhode Island	200,000	200,000	454,068	454,068
South Carolina	200,000	107,503	1,334,701	717,422
South Dakota	200,000	139,213	332,550	231,476
Tennessee	200,000	121,285	1,976,297	1,198,477
Texas	200,000	157,079	5,507,328	4,325,430
Utah	200,000	138,467	515,578	356,952
Vermont	200,000	158,938	214,532	170,486
Virginia	200,000	161,664	2,302,346	1,861,028
Washington	200,000	200,000	1,648,248	1,648,248
West Virginia	200,000	111,381	909,637	506,581
Wisconsin	200,000	194,322	2,105,817	2,046,030
Wyoming	200,000	166,972	161,024	134,433
District of Columbia	200,000	200,000	401,060	401,060
American Samoa	40,000	20,606	15,402	7,934
Guam	40,000	20,606	50,058	25,787
Puerto Rico	200,000	103,030	1,361,705	701,484
Virgin Islands	40,000	20,606	27,804	14,323
Trust territory	40,000	0	48,007	0

[1] Distribution of proposed authorization amount with a minimum allotment of $200,000 to each State, District of Columbia, and Puerto Rico and $40,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title I, services, fiscal years 1972 through 1976.

TABLE I–B.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE I, SERVICES, FISCAL YEAR 1973 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$10,560,000	$8,692,831	$107,040,000	$93,805,451
50 States and District of Columbia	10,200,000	8,527,983	105,454,052	93,014,543
Alabama	200,000	105,857	1,858,495	983,675
Alaska	200,000	200,000	145,640	145,640
Arizona	200,000	161,206	879,646	709,023
Arkansas	200,000	103,030	1,046,393	539,051
California	200,000	200,000	10,120,411	10,120,410
Colorado	200,000	188,576	1,090,718	128,415
Connecticut	200,000	200,000	1,562,466	1,562,466
Delaware	200,000	200,000	281,254	281,254
Florida	200,000	175,516	3,276,904	2,875,751
Georgia	200,000	139,271	2,416,255	1,682,566
Hawaii	200,000	200,000	408,953	408,953
Idaho	200,000	131,950	374,126	246,830
Illinois	200,000	200,000	5,782,338	5,782,338
Indiana	200,000	199,760	2,672,709	2,669,504
Iowa	200,000	186,548	1,464,317	1,365,828
Kansas	200,000	182,336	1,208,919	1,102,148
Kentucky	200,000	124,570	1,701,246	1,059,621
Louisiana	200,000	124,570	1,957,700	1,219,353
Maine	200,000	140,194	516,073	361,751
Maryland	200,000	200,000	1,960,866	1,960,866
Massachusetts	200,000	200,000	2,869,534	2,869,534
Michigan	200,000	200,000	4,576,585	4,576,585
Minnesota	200,000	192,003	1,932,899	1,855,613
Mississippi	200,000	103,030	1,239,525	638,543
Missouri	200,000	180,373	2,432,613	2,193,886
Montana	200,000	149,162	367,267	273,911
Nebraska	200,000	184,837	766,722	708,595
Nevada	200,000	200,000	236,929	236,929
New Hampshire	200,000	181,098	370,960	335,900
New Jersey	200,000	200,000	3,730,711	3,730,711
New Mexico	200,000	127,815	524,516	335,205
New York	200,000	200,000	9,596,423	9,596,422
North Carolina	200,000	127,065	2,707,536	1,720,160
North Dakota	200,000	133,000	329,273	218,967
Ohio	200,000	200,000	5,598,704	5,598,704
Oklahoma	200,000	141,822	1,341,367	951,176
Oregon	200,000	189,560	1,057,474	1,002,273
Pennsylvania	200,000	198,010	6,200,262	6,138,568
Rhode Island	200,000	200,000	479,135	479,135
South Carolina	200,000	107,503	1,408,383	757,082
South Dakota	200,000	139,213	350,908	244,255
Tennessee	200,000	121,285	2,085,399	1,264,640
Texas	200,000	157,079	5,811,360	4,564,216
Utah	200,000	138,467	544,040	376,657
Vermont	200,000	158,938	226,376	179,898
Virginia	200,000	161,664	2,429,447	1,963,766
Washington	200,000	200,000	1,739,239	1,739,239
West Virginia	200,000	111,381	959,853	534,547
Wisconsin	200,000	194,322	2,222,068	2,158,981
Wyoming	200,000	166,972	169,914	141,855
District of Columbia	200,000	200,000	423,201	423,201
American Samoa	40,000	20,606	16,253	8,373
Guam	40,000	20,606	52,821	27,211
Puerto Rico	200,000	103,030	1,436,878	740,210
Virgin Islands	40,000	20,606	29,339	15,114
Trust territory	40,000	0	50,657	0

[1] Distribution of proposed authorization amount with a minimum allotment of $200,000 to each State, District of Columbia, and Puerto Rico and $40,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title I, services, fiscal years 1972 through 1976.

TABLE I-C.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE I, SERVICES: FISCAL YEAR 1974 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$10,560,000	$8,692,831	$112,940,000	$99,925,572
50 States and District of Columbia	10,200,000	8,527,983	111,266,636	99,091,071
Alabama	200,000	105,857	1,960,935	1,037,895
Alaska	200,000	200,000	153,668	153,668
Arizona	200,000	161,206	928,131	748,103
Arkansas	200,000	103,030	1,104,070	568,763
California	200,000	200,000	10,678,244	10,678,243
Colorado	200,000	188,576	1,150,838	1,085,101
Connecticut	200,000	200,000	1,648,588	1,648,588
Delaware	200,000	200,000	296,757	296,757
Florida	200,000	175,516	3,457,526	3,034,261
Georgia	200,000	139,271	2,549,438	1,775,308
Hawaii	200,000	200,000	431,495	431,495
Idaho	200,000	131,950	394,748	260,435
Illinois	200,000	200,000	6,101,058	6,101,058
Indiana	200,000	199,760	2,820,027	2,816,645
Iowa	200,000	186,548	1,545,030	1,441,112
Kansas	200,000	182,336	1,275,554	1,162,898
Kentucky	200,000	124,570	1,795,018	1,118,026
Louisiana	200,000	124,570	2,065,607	1,286,563
Maine	200,000	140,194	544,519	381,691
Maryland	200,000	200,000	2,068,948	2,068,948
Massachusetts	200,000	200,000	3,027,701	3,027,701
Michigan	200,000	200,000	4,828,844	4,828,844
Minnesota	200,000	192,003	2,039,439	1,957,893
Mississippi	200,000	103,030	1,307,847	673,739
Missouri	200,000	180,373	2,566,698	2,314,812
Montana	200,000	149,162	387,510	289,009
Nebraska	200,000	184,837	808,983	747,652
Nevada	200,000	200,000	249,989	249,989
New Hampshire	200,000	181,098	391,408	354,415
New Jersey	200,000	200,000	3,936,346	3,936,346
New Mexico	200,000	127,815	553,427	353,682
New York	200,000	200,000	10,125,373	10,125,373
North Carolina	200,000	127,065	2,856,774	1,814,974
North Dakota	200,000	133,000	347,423	231,037
Ohio	200,000	200,000	5,907,303	5,907,303
Oklahoma	200,000	141,822	1,415,303	1,003,605
Oregon	200,000	189,560	1,115,762	1,057,518
Pennsylvania	200,000	198,010	6,542,018	6,476,923
Rhode Island	200,000	200,000	505,545	505,545
South Carolina	200,000	107,503	1,486,012	798,754
South Dakota	200,000	139,213	370,250	257,718
Tennessee	200,000	121,285	2,200,345	1,334,346
Texas	200,000	157,079	6,131,680	4,815,794
Utah	200,000	138,467	574,027	397,418
Vermont	200,000	158,938	238,853	189,814
Virginia	200,000	161,664	2,563,357	2,072,008
Washington	200,000	200,000	1,835,106	1,835,106
West Virginia	200,000	111,381	1,012,760	564,011
Wisconsin	200,000	194,322	2,344,548	2,277,984
Wyoming	(1)	166,972	179,279	149,673
District of Columbia	200,000	200,000	446,527	446,527
American Samoa	40,000	20,606	17,148	8,834
Guam	40,000	20,606	55,732	28,710
Puerto Rico	200,000	103,030	1,516,078	781,010
Virgin Islands	40,000	20,606	30,956	15,947
Trust territory	40,000	0	53,450	0

[1] Distribution of proposed authorization amount with a minimum allotment of $200,000 to each State, District of Columbia, and Puerto Rico and $40,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 and 50 percent (trust territory, 100 percent).

Note.—Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title I, services, fiscal years 1972 through 1976.

TABLE I-D—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE I, SERVICES: FISCAL YEAR 1975 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	10, 560, 000	8, 692, 831	119, 115, 000	105, 389, 008
50 States and District of Columbia	10, 200, 000	8, 527, 983	117, 350, 144	104, 508, 880
Alabama	200, 000	105, 857	2, 068, 149	1, 094, 142
Alaska	200, 000	200, 000	162, 070	162, 070
Arizona	200, 000	161, 206	978, 877	789, 006
Arkansas	200, 000	103, 030	1, 164, 435	599, 860
California	200, 000	200, 000	11, 262, 077	11, 262, 076
Colorado	200, 000	188, 576	1, 213, 760	1, 144, 429
Connecticut	200, 000	200, 000	1, 738, 725	1, 738, 725
Delaware	200, 000	200, 000	312, 982	312, 982
Florida	200, 000	175, 516	3, 646, 566	3, 200, 159
Georgia	200, 000	139, 271	2, 688, 829	1, 872, 374
Hawaii	200, 000	200, 000	455, 087	455, 087
Idaho	200, 000	131, 950	416, 331	274, 675
Illinois	200, 000	200, 000	6, 434, 633	6, 434, 633
Indiana	200, 000	199, 760	2, 974, 212	2, 970, 645
Iowa	200, 000	186, 548	1, 629, 504	1, 519, 905
Kansas	200, 000	182, 336	1, 345, 295	1, 226, 479
Kentucky	200, 000	124, 570	1, 893, 161	1, 179, 155
Louisiana	200, 000	124, 570	2, 178, 544	1, 356, 906
Maine	200, 000	140, 194	574, 290	402, 560
Maryland	200, 000	200, 000	2, 182, 068	2, 182, 068
Massachusetts	200, 000	200, 000	3, 193, 241	3, 193, 241
Michigan	200, 000	200, 000	5, 092, 861	5, 092, 861
Minnesota	200, 000	192, 003	2, 150, 946	2, 064, 942
Mississippi	200, 000	103, 030	1, 379, 353	710, 576
Missouri	200, 000	180, 373	2, 707, 032	2, 441, 374
Montana	200, 000	149, 162	408, 697	304, 810
Nebraska	200, 000	184, 837	853, 214	788, 529
Nevada	200, 000	200, 000	263, 657	263, 657
New Hampshire	200, 000	181, 098	412, 808	373, 793
New Jersey	200, 000	200, 000	4, 151, 566	4, 151, 566
New Mexico	200, 000	127, 815	583, 685	373, 019
New York	200, 000	200, 000	10, 678, 979	10, 678, 978
North Carolina	200, 000	127, 065	3, 012, 968	1, 914, 208
North Dakota	200, 000	133, 000	366, 418	243, 669
Ohio	200, 000	200, 000	6, 230, 285	6, 230, 285
Oklahoma	200, 000	141, 822	1, 492, 685	1, 058, 477
Oregon	200, 000	189, 560	1, 176, 766	1, 115, 338
Pennsylvania	200, 000	198, 010	6, 899, 704	6, 831, 049
Rhode Island	200, 000	200, 000	533, 186	533, 186
South Carolina	200, 000	107, 503	1, 567, 260	842, 426
South Dakota	200, 000	139, 213	390, 494	271, 809
Tennessee	200, 000	121, 285	2, 320, 649	1, 407, 301
Texas	200, 000	157, 079	6, 466, 930	5, 079, 097
Utah	200, 000	138, 467	605, 412	419, 147
Vermont	200, 000	158, 938	251, 913	200, 192
Virginia	200, 000	161, 664	2, 703, 509	2, 185, 296
Washington	200, 000	200, 000	1, 935, 440	1, 935, 440
West Virginia	200, 000	111, 381	1, 068, 133	594, 848
Wisconsin	200, 000	194, 322	2, 472, 736	2, 402, 532
Wyoming	200, 000	166, 972	189, 081	157, 857
District of Columbia	200, 000	200, 000	470, 941	470, 941
American Samoa	40, 000	20, 606	18, 086	9, 317
Guam	40, 000	20, 606	58, 780	30, 281
Puerto Rico	200, 000	103, 030	1, 598, 969	823, 711
Virgin Islands	40, 000	20, 606	32, 649	16, 819
Trust territory	40, 000	0	56, 372	0

[1] Distribution of proposed authorization amount with a minimum allotment of $200,000 to each State, District of Columbia, and Puerto Rico and $40,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title I, services, fiscal years 1972 through 1976.

TABLE I–E.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE I, SERVICES, FISCAL YEAR 1976 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$10,560,000	$8,692,831	$126,590,000	$112,002,644
50 States and District of Columbia	10,200,000	8,527,983	124,714,391	111,067,284
Alabama	200,000	105,857	2,197,935	1,163,336
Alaska	200,000	200,000	172,240	172,240
Arizona	200,000	161,206	1,040,306	838,520
Arkansas	200,000	103,030	1,237,508	637,504
California	200,000	200,000	11,968,823	11,968,822
Colorado	200,000	188,576	1,289,929	1,216,247
Connecticut	200,000	200,000	1,847,838	1,847,838
Delaware	200,000	200,000	332,623	332,623
Florida	200,000	175,516	3,875,405	3,400,984
Georgia	200,000	139,271	2,857,565	1,989,873
Hawaii	200,000	200,000	483,646	483,646
Idaho	200,000	131,950	442,458	291,912
Illinois	200,000	200,000	6,838,435	6,838,435
Indiana	200,000	199,760	3,160,857	3,157,066
Iowa	200,000	186,548	1,731,763	1,615,286
Kansas	200,000	182,336	1,429,719	1,303,447
Kentucky	200,000	124,570	2,011,965	1,253,152
Louisiana	200,000	124,570	2,315,258	1,442,058
Maine	200,000	140,194	610,329	427,822
Maryland	200,000	200,000	2,319,002	2,319,002
Massachusetts	200,000	200,000	3,393,631	3,393,631
Michigan	200,000	200,000	5,412,461	5,412,461
Minnesota	200,000	192,003	2,285,927	2,194,526
Mississippi	200,000	103,030	1,465,914	755,168
Missouri	200,000	180,373	2,876,911	2,594,582
Montana	200,000	149,162	434,345	323,939
Nebraska	200,000	184,837	906,757	838,013
Nevada	200,000	200,000	280,202	280,202
New Hampshire	200,000	181,098	438,713	397,249
New Jersey	200,000	200,000	4,412,095	4,412,095
New Mexico	200,000	127,815	620,314	396,428
New York	200,000	200,000	11,349,133	11,349,132
North Carolina	200,000	127,065	3,202,045	2,034,333
North Dakota	200,000	133,000	389,413	258,960
Ohio	200,000	200,000	6,621,263	6,621,263
Oklahoma	200,000	141,822	1,586,357	1,124,901
Oregon	200,000	189,560	1,250,614	1,185,231
Pennsylvania	200,000	198,010	7,332,690	7,259,728
Rhode Island	200,000	200,000	566,645	566,645
South Carolina	200,000	107,503	1,665,613	895,293
South Dakota	200,000	139,213	414,999	288,866
Tennessee	200,000	121,285	2,466,280	1,495,616
Texas	200,000	157,079	6,872,759	5,397,834
Utah	200,000	138,467	643,405	445,451
Vermont	200,000	158,938	267,721	212,755
Virginia	200,000	161,664	2,873,166	2,322,433
Washington	200,000	200,000	2,056,898	2,056,898
West Virginia	200,000	111,381	1,135,163	632,178
Wisconsin	200,000	194,322	2,627,911	2,553,302
Wyoming	200,000	166,972	200,947	167,763
District of Columbia	200,000	200,000	500,495	500,495
American Samoa	40,000	20,606	19,221	9,902
Guam	40,000	20,606	62,468	32,180
Puerto Rico	200,000	103,030	1,699,312	875,403
Virgin Islands	40,000	20,606	34,698	17,875
Trust territory	40,000	0	59,910	0

[1] Distribution of proposed authorization amount with a minimum allotment of $200,000 to each State, District of Columbia, and Puerto Rico and $40,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title I, services, fiscal years 1972 through 1976.

TITLE II—PUBLIC LIBRARY CONSTRUCTION

Specific appropriations are authorized for the 5 years ending June 30, 1976. The amounts authorized are $80 million for fiscal year 1972; $84 million for fiscal year 1973; $88 million for fiscal year 1974; $92.5 million for fiscal year 1975; and $97 million for fiscal year 1976.

The basic allotment remains at $80,000 for each State, Puerto Rico, and the District of Columbia, and $20,000 each for American Samoa, the Trust Territory of the Pacific Islands, Guam, and the Virgin Islands. The amounts appropriated would remain available until expended.

Current applications for 271 construction projects are awaiting a total of $51.5 million in Federal funds under the act. These grants would be fully matched by additional State and local funds. The minimal needs of public libraries for construction, remodeling, or acquisition of additional space are much greater, however, than is indicated by the volume of applications on hand. The appropriations authorized in the bill would suffice to stimulate provision of no more than half the public library construction that is required by our growing and increasingly better educated population.

TABLE II-A.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE II, PUBLIC LIBRARY CONSTRUCTION, FISCAL YEAR 1972[1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$5,280,000	$4,346,417	$74,720,000	$66,109,781
50 States and District of Columbia	5,100,000	4,263,993	73,612,919	65,557,684
Alabama	100,000	52,929	1,297,335	686,661
Alaska	100,000	100,000	101,665	101,665
Arizona	100,000	80,603	614,043	494,938
Arkansas	100,000	51,515	730,442	376,288
California	100,000	100,000	7,064,620	7,064,621
Colorado	100,000	94,288	761,383	717,892
Connecticut	100,000	100,000	1,090,690	1,090,690
Delaware	100,000	100,000	196,332	196,332
Florida	100,000	87,758	2,287,465	2,007,437
Georgia	100,000	69,635	1,686,683	1,174,526
Hawaii	100,000	100,000	285,473	285,473
Idaho	100,000	65,975	261,162	172,302
Illinois	100,000	100,000	4,036,400	4,036,400
Indiana	100,000	99,880	1,865,702	1,863,464
Iowa	100,000	93,274	1,022,177	953,426
Kansas	100,000	91,168	843,894	769,362
Kentucky	100,000	62,285	1,187,567	739,676
Louisiana	100,000	62,285	1,366,586	851,178
Maine	100,000	70,097	360,248	252,523
Maryland	100,000	100,000	1,368,796	1,368,796
Massachusetts	100,000	100,000	2,003,098	2,003,098
Michigan	100,000	100,000	3,194,716	3,194,716
Minnesota	100,000	96,002	1,349,273	1,295,323
Mississippi	100,000	51,515	865,259	445,739
Missouri	100,000	90,186	1,698,102	1,531,457
Montana	100,000	74,581	256,373	191,206
Nebraska	100,000	92,419	535,215	494,639
Nevada	100,000	100,000	165,390	165,390
New Hampshire	100,000	90,549	258,951	234,477
New Jersey	100,000	100,000	2,604,248	2,604,248
New Mexico	100,000	63,908	366,142	233,992
New York	100,000	100,000	6,698,847	6,698,848
North Carolina	100,000	63,532	1,890,014	1,200,769
North Dakota	100,000	66,500	229,852	152,852
Ohio	100,000	100,000	3,908,214	3,908,214
Oklahoma	100,000	70,911	936,351	663,975
Oregon	100,000	94,780	738,177	699,643
Pennsylvania	100,000	99,005	4,328,135	4,285,069
Rhode Island	100,000	100,000	334,464	334,464
South Carolina	100,000	53,752	983,131	528,448
South Dakota	100,000	69,607	244,954	170,504
Tennessee	100,000	60,643	1,455,727	882,790
Texas	100,000	78,540	4,056,660	3,186,082
Utah	100,000	69,233	379,771	262,928
Vermont	100,000	79,469	158,023	125,579
Virginia	100,000	80,832	1,695,892	1,370,820
Washington	100,000	100,000	1,214,088	1,214,088
West Virginia	100,000	55,690	670,032	373,144
Wisconsin	100,000	97,161	1,551,130	1,507,092
Wyoming	100,000	83,486	118,609	99,022
District of Columbia	100,000	100,000	295,418	295,418
American Samoa	20,000	10,033	11,345	5,844
Guam	20,000	10,303	36,872	18,995
Puerto Rico	100,000	51,515	1,003,022	516,708
Virgin Islands	20,000	10,303	20,480	10,550
Trust territory	20,000	0	35,362	0

[1] Distribution of proposed authorization amount with a minimum allotment of $100,000 to each State, District of Columbia, and Puerto Rico and $20,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 "Federal share" percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title II, public library construction, fiscal years 1972 through 1976.

TABLE II-B.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE II, PUBLIC LIBRARY CONSTRUCTION, FISCAL YEAR 1973 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$5,280,000	$4,346,417	$78,720,000	$69,648,851
50 States and District of Columbia	5,100,000	4,263,993	77,553,652	69,067,197
Alabama	100,000	52,929	1,366,786	723,420
Alaska	100,000	100,000	107,108	107,108
Arizona	100,000	80,603	646,914	521,433
Arkansas	100,000	51,515	769,545	396,432
California	100,000	100,000	7,442,813	7,442,813
Colorado	100,000	94,288	802,143	756,324
Connecticut	100,000	100,000	1,149,078	1,149,078
Delaware	100,000	100,000	206,842	206,842
Florida	100,000	87,758	2,409,921	2,114,902
Georgia	100,000	69,635	1,776,977	1,237,403
Hawaii	100,000	100,000	300,755	300,755
Idaho	100,000	65,975	275,142	181,525
Illinois	100,000	100,000	4,252,482	4,252,482
Indiana	100,000	99,880	1,965,579	1,963,222
Iowa	100,000	93,274	1,076,897	1,004,466
Kansas	100,000	91,168	889,071	810,549
Kentucky	100,000	62,285	1,251,141	779,273
Louisiana	100,000	62,285	1,439,743	896,744
Maine	100,000	70,097	379,533	266,041
Maryland	100,000	100,000	1,442,072	1,442,072
Massachusetts	100,000	100,000	2,110,330	2,110,330
Michigan	100,000	100,000	3,365,739	3,365,739
Minnesota	100,000	96,002	1,421,504	1,364,666
Mississippi	100,000	51,515	911,579	469,601
Missouri	100,000	90,186	1,789,007	1,613,441
Montana	100,000	74,581	270,097	201,441
Nebraska	100,000	92,419	563,867	521,119
Nevada	100,000	100,000	174,244	174,244
New Hampshire	100,000	90,549	272,814	247,030
New Jersey	100,000	100,000	2,743,662	2,743,662
New Mexico	100,000	63,908	385,743	246,519
New York	100,000	100,000	7,057,458	7,057,458
North Carolina	100,000	63,532	1,991,192	1,265,050
North Dakota	100,000	66,500	242,156	161,034
Ohio	100,000	100,000	4,117,433	4,117,433
Oklahoma	100,000	70,911	986,476	699,520
Oregon	100,000	94,780	777,694	737,098
Pennsylvania	100,000	99,005	4,559,834	4,514,462
Rhode Island	100,000	100,000	352,368	352,368
South Carolina	100,000	53,752	1,035,761	556,737
South Dakota	100,000	69,607	258,067	179,631
Tennessee	100,000	60,643	1,533,656	930,048
Texas	100,000	78,540	4,273,825	3,356,643
Utah	100,000	69,233	400,101	277,003
Vermont	100,000	79,469	166,482	132,301
Virginia	100,000	80,832	1,786,679	1,444,205
Washington	100,000	100,000	1,279,082	1,279,082
West Virginia	100,000	55,690	705,901	393,120
Wisconsin	100,000	97,161	1,634,167	1,587,771
Wyoming	100,000	83,486	124,959	104,324
District of Columbia	100,000	100,000	311,233	311,233
American Samoa	20,000	10,303	11,953	6,158
Guam	20,000	10,303	38,846	20,012
Puerto Rico	100,000	51,515	1,056,717	544,369
Virgin Islands	20,000	10,303	21,577	11,115
Trust territory	20,000	0	37,255	0

[1] Distribution of proposed authorization amount with a minimum allotment of $100,000 to each State, District of Columbia, and Puerto Rico and $20,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title II, public library construction, fiscal years 1972 through 1976.

TABLE II-C.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE II, PUBLIC LIBRARY CONSTRUCTION, FISCAL YEAR 1974 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$5,280,000	$4,346,417	$82,720,000	$73,187,916
50 States and District of Columbia	5,100,000	4,263,993	81,494,387	72,576,708
Alabama	100,000	52,929	1,436,236	760,179
Alaska	100,000	100,000	112,550	112,550
Arizona	100,000	80,603	679,786	547,929
Arkansas	100,000	51,515	808,648	416,576
California	100,000	100,000	7,821,005	7,821,005
Colorado	100,000	94,288	842,902	794,755
Connecticut	100,000	100,000	1,207,466	1,207,466
Delaware	100,000	100,000	217,352	217,352
Florida	100,000	87,758	2,532,376	2,222,367
Georgia	100,000	69,635	1,867,270	1,300,279
Hawaii	100,000	100,000	316,037	316,037
Idaho	100,000	65,975	289,123	190,749
Illinois	100,000	100,000	4,468,563	4,468,563
Indiana	100,000	99,880	2,065,456	2,062,979
Iowa	100,000	93,274	1,131,617	1,055,505
Kansas	100,000	91,168	934,247	851,735
Kentucky	100,000	62,285	1,314,715	818,870
Louisiana	100,000	62,285	1,512,901	942,310
Maine	100,000	70,097	398,819	279,560
Maryland	100,000	100,000	1,515,348	1,515,348
Massachusetts	100,000	100,000	2,217,562	2,217,562
Michigan	100,000	100,000	3,536,763	3,536,763
Minnesota	100,000	96,002	1,493,735	1,434,009
Mississippi	100,000	51,515	957,899	493,463
Missouri	100,000	90,186	1,879,912	1,695,425
Montana	100,000	74,581	283,822	211,677
Nebraska	100,000	92,419	592,519	547,598
Nevada	100,000	100,000	183,098	183,098
New Hampshire	100,000	90,549	286,676	259,582
New Jersey	100,000	100,000	2,883,075	2,883,075
New Mexico	100,000	63,908	405,343	259,045
New York	100,000	100,000	7,416,069	7,416,069
North Carolina	100,000	63,532	2,092,371	1,329,331
North Dakota	100,000	66,500	254,461	169,917
Ohio	100,000	100,000	4,326,652	4,326,652
Oklahoma	100,000	70,911	1,036,602	735,064
Oregon	100,000	94,780	817,211	774,552
Pennsylvania	100,000	99,005	4,791,533	4,743,856
Rhode Island	100,000	100,000	370,273	370,273
South Carolina	100,000	53,752	1,088,392	585,027
North Dakota	100,000	69,607	271,180	188,759
Tennessee	100,000	60,643	1,611,586	977,307
Texas	100,000	78,540	4,490,991	3,527,204
Utah	100,000	69,233	420,432	291,079
Vermont	100,000	79,469	174,942	139,026
Virginia	100,000	80,832	1,877,465	1,517,584
Washington	100,000	100,000	1,344,076	1,344,079
West Virginia	100,000	55,690	741,770	413,095
Wisconsin	100,000	97,161	1,717,204	1,668,451
Wyoming	100,000	83,486	131,308	109,624
District of Columbia	100,000	100,000	327,048	327,048
American Samoa	20,000	10,303	12,560	6,470
Guam	20,000	10,303	40,820	21,028
Puerto Rico	100,000	51,515	1,110,412	572,030
Virgin Islands	20,000	10,303	22,673	11,680
Trust territory	20,000	0	39,148	0

[1] Distribution of proposed authorization amount with a minimum allotment of $100,000 to each State, District of Columbia, and Puerto Rico and $20,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title II, public library construction, fiscal years 1972 through 1976.

TABLE II-D—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE II, PUBLIC LIBRARY CONSTRUCTION, FISCAL YEAR 1975[1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$5,280,000	$4,346,417	$87,220,000	$77,169,372
50 States and District of Columbia	5,100,000	4,263,993	85,927,714	76,524,913
Alabama	100,000	52,929	1,514,368	801,534
Alaska	100,000	100,000	118,673	118,673
Arizona	100,000	80,603	716,767	577,737
Arkansas	100,000	51,515	852,638	439,238
California	100,000	100,000	8,246,469	8,246,470
Colorado	100,000	94,288	888,756	837,990
Connecticut	100,000	100,000	1,273,153	1,273,153
Delaware	100,000	100,000	229,176	229,176
Florida	100,000	87,758	2,670,138	2,343,264
Georgia	100,000	69,635	1,968,851	1,371,015
Hawaii	100,000	100,000	333,230	333,230
Idaho	100,000	65,975	304,852	210,126
Illinois	100,000	100,000	4,711,655	4,711,655
Indiana	100,000	99,880	2,177,818	2,175,206
Iowa	100,000	93,274	1,193,178	1,112,926
Kansas	100,000	91,168	985,070	898,069
Kentucky	100,000	62,285	1,386,236	863,417
Louisiana	100,000	62,285	1,595,203	993,572
Maine	100,000	70,097	420,515	294,768
Maryland	100,000	100,000	1,597,783	1,597,783
Massachusetts	100,000	100,000	2,338,198	2,338,198
Michigan	100,000	100,000	3,729,164	3,729,164
Minnesota	100,000	96,002	1,574,995	1,512,020
Mississippi	100,000	51,515	1,010,009	520,308
Missouri	100,000	90,186	1,982,180	1,787,656
Montana	100,000	74,581	299,262	223,193
Nebraska	100,000	92,419	624,752	577,388
Nevada	100,000	100,000	193,058	193,058
New Hampshire	100,000	90,549	302,272	273,704
New Jersey	100,000	100,000	3,039,916	3,039,916
New Mexico	100,000	63,908	427,394	273,137
New York	100,000	100,000	7,819,506	7,819,506
North Carolina	100,000	63,532	2,206,196	1,401,647
North Dakota	100,000	66,500	268,304	178,42
Ohio	100,000	100,000	4,562,024	4,562,024
Oklahoma	100,000	70,911	1,092,994	775,052
Oregon	100,000	94,780	861,668	816,688
Pennsylvania	100,000	99,005	5,052,194	5,001,923
Rhode Island	100,000	100,000	390,416	390,416
South Carolina	100,000	53,752	1,147,600	616,853
South Dakota	100,000	69,607	285,933	199,028
Tennessee	100,000	60,643	1,699,257	1,030,473
Texas	100,000	78,540	4,735,303	3,719,085
Utah	100,000	69,233	443,303	306,914
Vermont	100,000	79,469	184,459	146,587
Virginia	100,000	80,832	1,979,600	1,600,147
Washington	100,000	100,000	1,417,194	1,417,194
West Virginia	100,000	55,690	782,123	435,568
Wisconsin	100,000	97,161	1,810,620	1,759,214
Wyoming	100,000	83,486	138,452	115,588
District of Columbia	100,000	100,000	344,839	344,839
American Samoa	20,000	10,303	13,243	6,822
Guam	20,000	10,303	43,040	22,172
Puerto Rico	100,000	51,515	1,170,819	603,149
Virgin Islands	20,000	10,303	23,907	12,316
Trust territory	20,000	0	41,277	0

[1] Distribution of proposed authorization amount with a minimum allotment of $100,000 to each State, District of Columbia, and Puerto Rico and $20,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 percent and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title II, public library construction, fiscal years 1972 through 1976.

TABLE II-E.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE II, PUBLIC LIBRARY CONSTRUCTION: FISCAL YEAR 1976 [1]

	Minimum allotment	Basic State and local matching amount	Balance, Federal amount	Additional State and local matching amount
United States and outlying areas	$5,280,000	$4,346,417	$91,720,000	$81,150,818
50 States and District of Columbia	5,100,000	4,263,993	90,361,040	80,473,109
Alabama	100,000	52,929	1,592,500	842,888
Alaska	100,000	100,000	124,796	124,796
Arizona	100,000	80,603	753,747	607,544
Arkansas	100,000	51,515	896,629	461,900
California	100,000	100,000	8,671,937	8,671,936
Colorado	100,000	94,288	934,610	881,224
Connecticut	100,000	100,000	1,338,839	1,338,839
Delaware	100,000	100,000	241,000	241,000
Florida	100,000	87,758	2,807,900	2,464,162
Georgia	100,000	69,635	2,070,431	1,441,751
Hawaii	100,000	100,000	350,422	350,422
Idaho	100,000	65,975	320,580	211,503
Illinois	100,000	100,000	4,954,746	4,954,746
Indiana	100,000	99,880	2,290,180	2,287,433
Iowa	100,000	93,274	1,254,738	1,170,345
Kansas	100,000	91,168	1,035,894	944,404
Kentucky	100,000	62,285	1,457,757	907,964
Louisiana	100,000	62,285	1,677,506	1,044,834
Maine	100,000	70,097	442,210	309,976
Maryland	100,000	100,000	1,680,219	1,680,219
Massachusetts	100,000	100,000	2,458,835	2,458,835
Michigan	100,000	100,000	3,921,565	3,921,565
Minnesota	100,000	96,002	1,656,254	1,590,030
Mississippi	100,000	51,515	1,062,119	547,152
Missouri	100,000	90,186	2,084,448	1,879,888
Montana	100,000	74,581	314,702	234,708
Nebraska	100,000	92,419	656,985	607,177
Nevada	100,000	100,000	203,019	203,019
New Hampshire	100,000	90,549	317,867	287,825
New Jersey	100,000	100,000	3,196,756	3,196,756
New Mexico	100,000	63,908	449,445	287,229
New York	100,000	100,000	8,222,944	8,222,943
North Carolina	100,000	63,532	2,320,022	1,473,963
North Dakota	100,000	66,500	282,147	187,628
Ohio	100,000	100,000	4,797,395	4,797,395
Oklahoma	100,000	70,911	1,149,385	815,040
Oregon	100,000	94,780	906,124	858,823
Pennsylvania	100,000	99,005	5,312,855	5,259,991
Rhode Island	100,000	100,000	410,559	410,559
South Carolina	100,000	53,752	1,206,809	648,678
South Dakota	100,000	69,607	300,685	209,296
Tennessee	100,000	60,643	1,786,928	1,083,639
Texas	100,000	78,540	4,979,615	3,910,967
Utah	100,000	69,233	466,175	322,749
Vermont	100,000	79,469	193,976	154,150
Virginia	100,000	80,832	2,081,735	1,682,704
Washington	100,000	100,000	1,490,312	1,490,312
West Virginia	100,000	55,690	822,475	458,040
Wisconsin	100,000	97,161	1,904,037	1,849,979
Wyoming	100,000	83,486	145,595	121,552
District of Columbia	100,000	100,000	362,631	362,631
American Samoa	20,000	10,303	13,926	7,174
Guam	20,000	10,303	45,261	23,316
Puerto Rico	100,000	51,515	1,231,226	634,268
Virgin Islands	20,000	10,303	25,140	12,951
Trust territory	20,000	0	43,407	0

[1] Distribution of proposed authorization amount with a minimum allotment of $100,000 to each State, the District of Columbia, and Puerto Rico and $20,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968. Matching amounts computed on the basis of fiscal years 1972 and 1973 Federal share percentages as adjusted to proposed limits of 66 and 50 percent (trust territory, 100 percent).

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title II, ublic library construction: fiscal years 1972 through 1976.

TITLE III—INTERLIBRARY COOPERATION

Specific appropriations are authorized for the 5 years beginning with fiscal year 1972. The amounts authorized are $15 million for fiscal year 1972; $15.7 million for fiscal year 1973; $16.5 million for fiscal year 1974; $17.3 million for fiscal year 1975; and $18.2 million for fiscal year 1976. The basic allotment is $40,000 for each State and $10,000 each for Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands.

These allotments are available for several purposes, at the discretion of the States respectively. They may be used to pay 100 percent of the cost of developing and carrying out the State plan for establishing, expanding, and operating local, regional, and interstate networks or libraries and information centers for improved supplementary service for their respective clienteles.

The needs to be met with the relatively small sums authorized in the bill are very great. Improved interlibrary cooperation is imperative so that the resources of school, public, and academic libraries and information centers and special libraries may be shared, when necessary, among libraries and information centers of all kinds within communities, regions, States, and nationally. The long-range goal is that every person will find it possible to obtain any book or other library material wherever it may be located throughout the Nation.

TABLE III-A.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE III, INTERLIBRARY COOPERATION PROGRAMS, FISCAL YEAR 1972 [1]

	Minimum allotment	Balance, Federal amount
United States and outlying areas	$2,120,000	$12,880,000 [1]
50 States and the District of Columbia	2,040,000	12,689,164
Alabama	40,000	223,631
Alaska	40,000	17,525
Arizona	40,000	105,847
Arkansas	40,000	125,911
California	40,000	1,217,776
Colorado	40,000	131,245
Connecticut	40,000	188,010
Delaware	40,000	33,843
Florida	40,000	394,306
Georgia	40,000	290,745
Hawaii	40,000	49,209
Idaho	40,000	45,018
Illinois	40,000	695,782
Indiana	40,000	321,604
Iowa	40,000	176,200
Kansas	40,000	145,468
Kentucky	40,000	204,709
Louisiana	40,000	235,568
Maine	40,000	62,098
Maryland	40,000	235,949
Massachusetts	40,000	345,288
Michigan	40,000	550,695
Minnesota	40,000	232,583
Mississippi	40,000	149,151
Missouri	40,000	292,714
Montana	40,000	44,193
Nebraska	40,000	92,259
Nevada	40,000	28,509
New Hampshire	40,000	44,637
New Jersey	40,000	448,912
New Mexico	40,000	63,114
New York	40,000	1,154,725
North Carolina	40,000	325,795
North Dakota	40,000	39,621
Ohio	40,000	673,686
Oklahoma	40,000	161,405
Oregon	40,000	127,245
Pennsylvania	40,000	746,069
Rhode Island	40,000	57,654
South Carolina	40,000	169,469
South Dakota	40,000	42,224
Tennessee	40,000	250,934
Texas	40,000	699,274
Utah	40,000	65,464
Vermont	40,000	27,240
Virginia	40,000	292,333
Washington	40,000	209,281
West Virginia	40,000	115,498
Wisconsin	40,000	267,379
Wyoming	40,000	20,446
District of Columbia	40,000	50,923
American Samoa	10,000	1,956
Guam	10,000	6,356
Puerto Rico	40,000	172,898
Virgin Islands	10,000	3,530
Trust territory	10,000	6,096

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, interlibrary cooperation programs, fiscal years 1972 through 1976.

TABLE III-B.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE III, INTERLIBRARY COOPERATION PROGRAMS, FISCAL YEAR 1973 [1]

	Minimum allotment	Balance, Federal amount
United States and outlying areas	$2,120,000	$13,630,000
50 States and District of Columbia	2,040,000	13,428,052
Alabama	40,000	236,653
Alaska	40,000	18,545
Arizona	40,000	112,010
Arkansas	40,000	133,243
California	40,000	1,288,688
Colorado	40,000	138,887
Connecticut	40,000	198,958
Delaware	40,000	35,814
Florida	40,000	417,266
Georgia	40,000	307,675
Hawaii	40,000	52,074
Idaho	40,000	47,640
Illinois	40,000	736,297
Indiana	40,000	340,331
Iowa	40,000	186,460
Kansas	40,000	153,938
Kentucky	40,000	216,629
Louisiana	40,000	249,285
Maine	40,000	65,714
Maryland	40,000	249,688
Massachusetts	40,000	365,394
Michigan	40,000	582,762
Minnesota	40,000	246,127
Mississippi	40,000	157,836
Missouri	40,000	309,758
Montana	40,000	46,766
Nebraska	40,000	97,63.
Nevada	40,000	30,170
New Hampshire	40,000	47,236
New Jersey	40,000	475,052
New Mexico	40,000	66,790
New York	40,000	1,221,966
North Carolina	40,000	344,766
North Dakota	40,000	41,928
Ohio	40,000	712,914
Oklahoma	40,000	170,804
Oregon	40,000	134,654
Pennsylvania	40,000	789,514
Rhode Island	40,000	61,011
South Carolina	40,000	179,337
South Dakota	40,000	44,683
Tennessee	40,000	265,545
Texas	40,000	739,993
Utah	40,000	69,276
Vermont	40,000	28,826
Virginia	40,000	309,355
Washington	40,000	221,467
West Virginia	40,000	122,223
Wisconsin	40,000	282,948
Wyoming	40,000	21,636
District of Columbia	40,000	53,889
American Samoa	10,000	2,070
Guam	10,000	6,726
Puerto Rico	40,000	182,966
Virgin Islands	10,000	3,736
Trust territory	10,000	6,450

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, interlibrary cooperation programs, fiscal years 1972 through 1976.

TABLE III-C—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE III, INTERLIBRARY COOPERATION PROGRAMS, FISCAL YEAR 1974 [1]

	Minimum allotment	Balance, Federal amount
United States and outlying areas	$2,120,000	$14,380,000
50 States and District of Columbia	2,040,000	14,166,942
Alabama	40,000	249,675
Alaska	40,000	19,566
Arizona	40,000	118,174
Arkansas	40,000	140,575
California	40,000	1,359,599
Colorado	40,000	146,530
Connecticut	40,000	209,905
Delaware	40,000	37,784
Florida	40,000	440,227
Georgia	40,000	324,605
Hawaii	40,000	54,940
Idaho	40,000	50,261
Illinois	40,000	776,812
Indiana	40,000	359,058
Iowa	40,000	196,720
Kansas	40,000	162,409
Kentucky	40,000	228,549
Louisiana	40,000	263,002
Maine	40,000	69,330
Maryland	40,000	263,427
Massachusetts	40,000	385,500
Michigan	40,000	614,829
Minnesota	40,000	259,670
Mississippi	40,000	166,521
Missouri	40,000	326,803
Montana	40,000	49,339
Nebraska	40,000	103,003
Nevada	40,000	31,830
New Hampshire	40,000	49,836
New Jersey	40,000	501,192
New Mexico	40,000	70,465
New York	40,000	1,289,205
North Carolina	40,000	363,737
North Dakota	40,000	44,235
Ohio	40,000	752,143
Oklahoma	40,000	180,202
Oregon	40,000	142,064
Pennsylvania	40,000	832,957
Rhode Island	40,000	64,368
South Carolina	40,000	189,205
South Dakota	40,000	47,142
Tennessee	40,000	280,157
Texas	40,000	780,712
Utah	40,000	73,088
Vermont	40,000	30,412
Virginia	40,000	326,378
Washington	40,000	233,653
West Virginia	40,000	128,949
Wisconsin	40,000	298,518
Wyoming	40,000	22,827
District of Columbia	40,000	56,854
American Samoa	10,000	2,182
Guam	10,000	7,096
Puerto Rico	40,000	193,033
Virgin Islands	10,000	3,941
Trust territory	10,000	6,805

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, services, fiscal years 1972 through 1976.

TABLE III-D.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE III, INTERLIBRARY COOPERATION PROGRAMS: FISCAL YEAR 1975 [1]

	Minimum allotment	Balance, Federal amount
United States and outlying areas	$2,120,000	$15,180,000
50 States and District of Columbia	2,040,000	14,955,087
Alabama	40,000	263,565
Alaska	40,000	20,654
Arizona	40,000	124,748
Arkansas	40,000	148,395
California	40,000	1,435,238
Colorado	40,000	154,681
Connecticut	40,000	221,583
Delaware	40,000	39,886
Florida	40,000	464,718
Georgia	40,000	342,664
Hawaii	40,000	57,996
Idaho	40,000	53,057
Illinois	40,000	820,029
Indiana	40,000	379,033
Iowa	40,000	207,664
Kansas	40,000	171,444
Kentucky	40,000	241,264
Louisiana	40,000	277,633
Maine	40,000	73,187
Maryland	40,000	278,082
Massachusetts	40,000	406,946
Michigan	40,000	649,034
Minnesota	40,000	274,116
Mississippi	40,000	175,785
Missouri	40,000	344,984
Montana	40,000	52,084
Nebraska	40,000	108,734
Nevada	40,000	33,600
New Hampshire	40,000	52,608
New Jersey	40,000	529,075
New Mexico	40,000	74,385
New York	40,000	1,360,928
North Carolina	40,000	382,972
North Dakota	40,000	46,696
Ohio	40,000	793,987
Oklahoma	40,000	190,228
Oregon	40,000	149,967
Pennsylvania	40,000	879,298
Rhode Island	40,000	67,949
South Carolina	40,000	199,731
South Dakota	40,000	49,764
Tennessee	40,000	295,743
Texas	40,000	824,146
Utah	40,000	77,154
Vermont	40,000	32,104
Virginia	40,000	344,535
Washington	40,000	246,652
West Virginia	40,000	136,123
Wisconsin	40,000	315,125
Wyoming	40,000	24,096
District of Columbia	40,000	60,017
American Samoa	10,000	2,305
Guam	10,000	7,491
Puerto Rico	40,000	203,772
Virgin Islands	10,000	4,161
Trust territory	10,000	7,184

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, interlibrary cooperation programs, fiscal year 1972 through fiscal year 1976.

TABLE III-E.—ESTIMATED DISTRIBUTION OF FUNDS UNDER S. 3318, LIBRARY SERVICES AND CONSTRUCTION AMENDMENTS OF 1970, TITLE III, INTERLIBRARY COOPERATION PROGRAMS, FISCAL YEAR 1976[1]

	Minimum allotment	Balance, Federal amount
United States and outlying areas	$2,120,000	$16,080,000
50 States and District of Columbia	2,040,000	15,841,752
Alabama	40,000	279,191
Alaska	40,000	21,879
Arizona	40,000	132,144
Arkansas	40,000	157,194
California	40,000	1,520,331
Colorado	40,000	163,852
Connecticut	40,000	234,720
Delaware	40,000	42,251
Florida	40,000	492,270
Georgia	40,000	362,980
Hawaii	40,000	61,435
Idaho	40,000	56,203
Illinois	40,000	868,647
Indiana	40,000	401,560
Iowa	40,000	219,976
Kansas	40,000	181,609
Kentucky	40,000	255,568
Louisiana	40,000	294,094
Maine	40,000	77,527
Maryland	40,000	294,570
Massachusetts	40,00	431,073
Michigan	40,000	687,514
Minnesota	40,000	290,368
Mississippi	40,000	186,207
Missouri	40,000	365,437
Montana	40,000	55,172
Nebraska	40,000	115,180
Nevada	40,000	35,592
New Hampshire	40,000	55,727
New Jersey	40,000	560,443
New Mexico	40,000	78,795
New York	40,000	1,441,615
North Carolina	40,00^	406,737
North Dakota	40,000	49,465
Ohio	40,000	841,061
Oklahoma	40,000	201,506
Oregon	40,000	158,858
Pennsylvania	40,000	931,430
Rhode Island	40,000	71,978
South Carolina	40,000	211,573
South Dakota	40,000	52,715
Tennessee	40,000	313,277
Texas	40,000	873,007
Utah	40,000	81,728
Vermont	40,000	34,008
Virginia	40,000	364,962
Washington	40,000	261,276
West Virginia	40,000	144,193
Wisconsin	40,000	333,808
Wyoming	40,000	25,525
District of Columbia	40,000	63,575
American Samoa	10,000	2,442
Guam	10,000	7,935
Puerto Rico	40,000	215,854
Virgin Islands	10,000	4,407
Trust Territory	10,000	7,610

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, Interlibrary Cooperation Programs, fiscal year 1972 through fiscal year 1976.

AUTHORIZATIONS OF APPROPRIATIONS

Program	Fiscal year 1971 present law	Fiscal year 1972 proposed	Fiscal year 1973 proposed	Fiscal year 1974 proposed	Fiscal year 1975 proposed	Fiscal year 1976 proposed
Title I (library services)—including specialized services	97,000,000	112,000,000	117,600,000	123,500,000	129,675,000	127,150,000
Title II (public library construction)	80,000,000	80,000,000	84,000,000	88,000,000	92,500,000	97,000,000
Title III (interlibrary cooperation)	15,000,000	15,000,000	15,750,000	16,500,000	17,300,000	18,200,000
Total	192,000,000	207,000,000	217,350,000	228,000,000	238,475,000	252,350,000

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia, and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, Interlibrary Cooperation Programs, fiscal year 1972 through fiscal year 1976.

[1] Distribution of proposed authorization amount with a minimum allotment of $40,000 to each State, District of Columbia and Puerto Rico and $10,000 to the other outlying areas, and the balance distributed on the total resident population, July 1, 1968.

Note: Estimated distribution of funds under S. 3318, Library Services and Construction Amendments of 1970, title III, Interlibrary Cooperation Programs, fiscal year 1972 through fiscal year 1976.

SECTION-BY-SECTION ANALYSIS

Section 1.—Citation

This section stated that the act may be cited as the "Library Services and Construction Amendments of 1970".

Section 2.—Purpose; Amendment to the Library Services and Construction Act

This section states the purpose of the amendments and revises the Library Services and Construction Act.

PURPOSE

Subsection (*a*) of section 2 states that it is the purpose of the amendatory act to improve the administration, implementation, and purposes of the programs authorized by the Library Services and Construction Act (hereinafter in this analysis referred to as the "Act") by—

(1) lessening the administrative burden upon the States through a reduction in the number of State plans which must be submitted and approved annually under the Act;

(2) affording the States greater flexibility in the allocation of funds among the various purposes of the act to meet specific needs of the people of the States for library services; and

(3) providing for—

(A) special programs to meet the needs of disadvantaged persons (in both urban and rural areas) for library services,

(B) strengthening metropolitan public libraries which serve as national or regional resource centers, and

(C) strengthening the capacity of State library administrative agencies for meeting the needs of all the people of the States.

AMENDMENT TO THE LIBRARY SERVICES AND CONSTRUCTION ACT

Subsection (*b*) of section 2 amends the act by striking out all that follows the first section thereof, and inserting in lieu of the struck out sections and titles a new text. The reorganized act contains seven sections of general provisions followed by three titles which authorize three types of library activities. As revised, the act provides:

Section 2 of the act (*Declaration of Policy*) states that the purpose of the Library Services and Construction Act is to assist the States in extending and improving library services, and reserves to the States the initiative and responsibility to conduct public library services as defined under such act.

Subsection (*a*) of such section 2 states that it is the purpose of the act to assist the States in extending and improving public library services in areas of the States (1) which are without such services, and (2) in which such services are inadequate, in public library construction, in

strengthening State library administrative agencies, in promoting interlibrary cooperation, and in improving other State library services, such as library services for the physically handicapped and institutionalized and disadvantaged persons.

Subsection (*b*) of such section 2 reserves initiative and responsibility in the conduct of public library services, including the selection of books, materials, and personnel and the determination of the uses of the funds, to the States and their local subdivisions.

Section 3 (*Definitions*) contains definitions for the Library Services and Construction Act.

(1) The term "Commissioner" means the Commissioner of Education.

(2) The term "construction" includes construction of a new building and the acquisition, expansion, remodeling, and alteration of existing buildings, and the initial equipment of such building, or other related activities (including architects' fees and the cost of land acquisition). The term "equipment" means, for the purposes of this definition, all items necessary to function as a facility providing library services, which may include machinery, utilities, and built-in equipment and enclosures or structures necessary to house them.

(3) The term "library service" means the performance of library activities relating to the collection and organization of library materials, and making such library materials and information available to a clientele.

(4) The term "library services to the physically handicapped" means providing library services, through public or nonprofit libraries, agencies, or organizations, to physically handicapped persons who have been certified by competent authorities as unable to read or use conventional printed materials as a result of physical limitations.

(5) The term "public library" means a library that serves, free of charge, all residents of a community, district, or region and is supported in whole or in part by public funds.

(6) The term "public library services" means library services furnished by a public library.

(7) The term "State" includes a State, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, or the Trust Territory of the Pacific Islands.

(8) The term "State Advisory Council on Libraries" means an advisory council provided for under clause 3 of section 6(a) of the act, which sets forth the requirements for participation under the act. As defined in paragraph (8), the State advisory council on libraries shall—

(*a*) be broadly representative of public, school, academic, special, and institutional libraries, and libraries serving the handicapped, and of persons using such libraries within the State;

(*b*) advise the State library administrative agency on the development and administration of the State plan;

(*c*) assist the State library administrative agency in the evaluation of activities assisted under this act; and

(*d*) submit, through the State library administrative agency, a report to the Commissioner on its activities and recommendations containing such information as the Commissioner shall prescribe by regulation.

(9) The term "State institutional library services" means the providing of books and other library materials, and of library services to those persons confined to or residing in penal institutions, reformatories, residential training schools, orphanages, or general or special institutions or hospitals operated or substantially supported by the State, and students in residential schools for the physically handicapped operated or substantially supported by the State. The parenthetical phrase "including the mentally retarded, hard of hearing, deaf, speech impaired, visually handicapped, seriously emotionally disturbed, crippled or other health impaired persons requiring special education" in clause (B) restricts the definition to institutional libraries serving those handicapped persons so mentioned.

(10) The term "State library administrative agency" means the official agency of a State charged by the law of that State with the extension and development of public library services, and which has adequate authority under the law of the State to administer State plans in accordance with the provisions of this act.

Section 4 (*Authorizations and Appropriations*) authorizes appropriations for the purposes of carrying out the provisions of the act.

Paragraph (*1*) of such section 4(a) provides authorizations for the appropriations of $112 million for the fiscal year ending June 30, 1972; $117,600,000 for the fiscal year ending June 30, 1973; $123,500,000 for the fiscal year ending June 30, 1974; $129,657,000 for the fiscal year ending June 30, 1975; and $137,150,000 for the fiscal year ending June 30, 1976, for the purpose of making grants to States for library services, as provided in title I of the act.

Paragraph (*2*) of such section 4(a) provides authorization for the appropriations of $80 million for the fiscal year ending June 30, 1972; $84 million for the fiscal year ending June 30, 1973; $88 million for the fiscal year ending June 30, 1974; $92. 5 million for the fiscal year ending June 30, 1975; and $97 million for the fiscal year ending June 30, 1976, for the purpose of making grants to States for public library construction, as provided in title II of the act.

Paragraph (*3*) of such section 4(a) provides authorization for the appropriations of $15 million for the fiscal year ending June 30, 1972; $15,750,000 for the fiscal year ending June 30, 1973; $16,500,000 for the fiscal year ending June 30, 1974; $17,300,000 for the fiscal year ending June 30, 1975; and $18,200,000 for the fiscal year ending June 30, 1976, for the purpose of making grants to States to enable them to carry out the interlibrary cooperation programs authorized by title III of the act.

Subsection (*b*) of such section 4 provides that any funds appropriated under paragraphs (1), (2), and (3), of such section 4(a) of the act shall remain available for expenditure until expended.

Section 5 of the act (*Allotment to States*) allots sums appropriated among the States.

Subsection (*a*) of such section 5 requires that the Commissioner shall allot a minimum allotment to each State and any sums remaining after such allotments shall be allotted according to the ratio of the population of the State to the population of all the States.

Paragraph (*3*) of such section 5(a) defines minimum allotment.

(*a*) The minimum allotment for the purposes of title I shall be $200,000 for each State, excepting Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands, to each of which $40,000 shall be allotted.

(*b*) The minimum appropriation for the purposes of title II shall be $100,000 for each State, excepting Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands to each of which $20,000 shall be allotted.

(*c*) The minimum appropriation for the purposes of title III shall be $40,000 for each State, excepting Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands to each of which $10,000 shall be allotted.

If the sums appropriated under paragraph (1), (2), or (3) of section 4(a) for any fiscal year are insufficient to fully satisfy the aggregate of the minimum allotments for that purpose, each of such minimum allotments shall be ratably reduced.

Paragraph (*4*) of such section 5(a) states that the Commissioner shall determine the State population on the basis of the most recent satisfactory data available.

Subsection (*b*) of such section 5 states that sums allotted to each State under section (a) which the Commissioner deems will not be required for the period and purpose for which such allotment is available for carrying out the State plan pursuant to section 6 of the act, shall be available for the reallocation and reallotment at such times as the Commissioner shall fix. Such amounts shall first be available to that State for another purpose under the act, and then shall be available for reallotment to other States in proportion to the original allotment prescribed under paragraph (2) of subsection (a).

Section 6 (*State Plans*) sets forth requirements for State plans for participation in programs authorized under the act. Any State desiring to receive its allotment for any purpose of the act for any fiscal year shall (1) have in effect a basic State plan, as prescribed under subsection (b)(2), submit an annual plan, stating the purposes for which allotments are desired, which shall include a long-range program plan for the purpose of carrying out programs set forth in the act, and (3) establish, if so desired, a State Advisory Council on Libraries pursuant to section 3(8) of the act.

Subsection (*b*) of such section 6 states that a basic State plan shall:

(1) provide for the administration, or supervision of the administration of the program authorized by the act by the State library administrative agency;

(2) provide that any funds paid to the State for an approved long-range program plan shall be expended solely for the purposes for which funds have been authorized and appropriated, and that such fiscal controls and accounting procedures have been adopted as are necessary to assure proper disbursement of, and account for, Federal funds paid to the State under the act, which includes any funds paid by the State to any other agency;

(3) provide satisfactory assurance that the State agency administering the plan will report to the Commissioner, containing such information as the Commissioner may require to carry out his functions under the act, and determine and evaluate the effectiveness of funds provided under the act in carrying out the purposes of the act;

(4) set forth policies and procedures of accepting, reviewing, and approving applications for assistance under the act, which shall insure that such policies and procedures shall not face final

approval or disapproval without (1) affording the agency or agencies submitting such applications reasonable notice and opportunity for hearing, and (2) affording interested persons an opportunity to present their views.

Subsection (*c*) of such section 6 sets forth the conditions for approval of any basic, or annual program plan pursuant to the Act.

Clause (*A*) of such subsection (c)(1) states that the plan must fulfill the conditions specified in subsections (b) and (d) of this section and the appropriate title of the Act.

Clause (*B*) of such subsection (c)(1) states that the plan prior to its submission to the Commissioner has been made public and interested persons have had ample opportunity to make comment thereon.

Clause (*C*) of such subsection (c)(1) states that the Commissioner must make specific findings as to the compliance of such plan with the requirements of the Act and be satisfied that adequate procedures are set forth therein to insure that any assurances and provisions of such plan will be carried out.

Paragraph (*2*) of such subsection (c) states that the State plan shall be made public upon approval.

Paragraph (*3*) of such subsection (c) states that the Commissioner shall not finally disapprove any plan submitted pursuant to subsection (a), or any modification thereof, without affording the State reasonable notice and opportunity for hearing.

Subsection (*d*) of such section 6 sets forth the requirements for the State long-range program plan. Such plan shall be developed in consultation with, and the approval of, the Commissioner and shall—

(1) set forth a program under which the funds received by the State will be used to carry out a long-range plan of library services and construction for a period of not less than 3 years nor more than 5 years;

(2) be annually reviewed and revised in accordance with changing needs for assistance under the Act and the results of the evaluation and surveys of State library administrative agencies;

(3) set forth policies and procedures for the periodic evaluation of the effectiveness of, and for appropriate dissemination of the results of such evaluations and other information which pertain to, programs and projects supported by the Act;

(4) set forth effective policies and procedures for the coordination of programs and projects supported under the State plan with library programs and projects operated by institutions of higher education or local elementary or secondary schools and with other public or private library services programs; and

(5) set forth the criteria to be used in determining the adequacy of public library services in geographical areas and for groups of persons in the State, including criteria designed to assure that priority will be given to programs or projects which serve urban and rural areas with high concentrations of low income families.

Before such programs are adopted, they shall be made public, and a reasonable opportunity shall be afforded to interested persons for comment thereon. Such programs shall be made public as they are finally adopted.

Subsection (*e*) of such section 6 provides that whenever the Commissioner, after reasonable notice and opportunity for hearing to the State agency administering a State plan which has been approved under the act, finds that such State plan has been so changed that it no longer complies with the provisions of the act, or that the administration of the plan fails to comply substantially with any such provisions contained in the plan, then, until he is so satisfied that there is no longer any such failure, after appropriate notice to such State agency, he shall make no further payments to the State under the act or shall limit payments to programs or projects under the State plan which are not affected by the failure, or shall require that payments by such State agency under the act shall be limited to local or other public library agencies not affected by the failure.

Subsection (*f*) of such section 6 states that any State, if dissatisfied with the Commissioner's final action with respect to the approval of a plan submitted under the act or with his final action under subsection (e), may file, within 60 days after notice of such action, with the U.S. court of appeals for the circuit in which such State is located a petition for review of that action. A copy of the petition shall be transmitted by the clerk of the court to the Commissioner, and the Commissioner shall file in the court the record of the proceedings on which he based his action as provided in section 2112 of title 28, United States Code.

Paragraph (*2*) of such subsection (f) provides that the findings of the Commissioner shall be conclusive, if supported by substantial evidence; but the court, for good cause shown, may remand the case to the Commissioner to take further evidence, and the Commissioner may take new or modified findings of fact and may modify his previous action, and shall certify to the court the record of further proceedings.

Paragraph (*3*) of such subsection (f) provides that the court shall have the jurisdiction to affirm or to set aside, in whole or in part, the action of the Commissioner. The judgment of the court shall be subject to review by the Supreme Court of the United States upon certiorari or certification as provided in section 1254 of title 28, United States Code.

Section 7 (*Payments to States*) provides the rate of payments to States from the allotments available under section 5 from the appropriations pursuant to paragraph (1), (2), or (3) of section 4(a).

Subsection (*a*) of such section 7 states that the Commissioner shall pay to each State which has the appropriate State plans approved under section 6 and title I, II, or III an amount equal to the Federal share of the total sums expended by the State and its political subdivisions in carrying out such plan. Before payments shall be made from appropriations pursuant to paragraph (1) for the pruposes of library services to any State (other than the Trust Territory of the Pacific Islands) for any fiscal year, the Commissioner shall determine that there will be available for expenditure under the plan from State and local sources, (1) sums sufficient to enable the State to receive not less than its minimum allotment, and (2) not less than the total amount actually expended, for the purposes of such plan, in the second preceding fiscal year.

Subsection (*b*) of such section 7 provides that the "Federal share," for the purposes of this section, for any State shall be, unless provided otherwise in title III, 100 per centum less than the State percentage, and the State percentage shall be that percentage which bears the

same ratio to 50 per centum as the per capital income of such State bears to the per capita income of all the States (excluding Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands). The Federal share shall in no case be more than 66 per centum, or less than 50 per centum. The Federal share for Puerto Rico, Guam, American Samoa, and the Virgin Islands shall be 66 per centum and the Federal share for the Trust Territory of the Pacific Islands shall be 100 per centum.

Paragraph (2) of subsection (b) requires the Commissioner to promulgate the "Federal share" for each State within 60 days after the beginning of the fiscal year ending June 30, 1971, and of every second fiscal year thereafter. Such promulgation shall be based on the basis of the average per capita incomes of each of the States and of all the States (excluding Puerto Rico, Guam, American Samoa, the Virgin Islands, and the Trust Territory of the Pacific Islands), for the three most recent consecutive years for which satisfactory data are available from the Department of Commerce, and shall be conclusive for each of the 2 fiscal years beginning after the promulgation.

TITLE I—LIBRARY SERVICES

Section 101 requires the Commissioner to carry out a program of making grants from sums appropriated pursuant to section 4(a)(1) to States which have had approved basic State plans under section 6 and annual program plans under section 103 for the extension of public library services to areas without such services, and the improvement of such services in areas where such services are inadequate, for making library services more accessible to persons who, by reason of distance, residence, or physical handicap, are unable to receive the benefits of public library services regularly made available to the public, for adapting public library services to meet particular needs of persons within the States, and for improving and strengthening library administrative agencies,

Section 102 sets forth the purposes which funds, appropriated pursuant to paragraph (1) of section 4(a), shall be used,

Subsection (a) of such section 102 states that sums appropriated pursuant to such paragraph (1) shall be available for grants to States from allotments under section 5(a) for the purpose of paying the Federal share of the cost of carrying out State plans submitted and approved under section 6 and section 103. Except for those purposes provided for in subsection (b), grants under title I may be used for—

(1) planning for, and taking other steps leading to the development of, programs and projects designed to extend and improve library services; and

(2) extending public library services to geographical areas and groups of persons without such services and improving such services in such areas and for such groups as may have inadequate public library services, establishing, expanding, and operating programs and projects to provide (1) State institutional library services, (2) library services to the physically handicapped, and (3) library services for the disadvantaged in urban and rural areas, and strengthening metropolitan public libraries which serve as national and regional resource centers.

Subsection (*b*) of such section 102 provides for an additional use of grants under title I. Such grants, subject to limitations and criteria that the Commissioner shall establish by regulation, may be used to (1) pay the cost of administering the State plans submitted and approved under this act (including obtaining the services of consultants), statewide planning for the evaluation of public library services dissemination of information concerning library services, and the activities of such advisory groups and panels as may be necessary to assist the State library administrative agency in carrying out its functions under title I, and (2) strengthen the capacity of State library administrative agencies for meeting the needs of the people of the States.

Section 103 provides that any State desiring to receive a grant from its allotment for the purposes of title I for any fiscal year shall, in addition to having submitted, and having had approved, a basic State plan under section 6, submit for that fiscal year an annual program plan for library services.

Such plan, submitted at such time, in such form, and containing such information as the Commissioner shall prescribe by regulation, shall—

(1) set forth a program for the year submitted, under which funds paid to the State from appropriations pursuant to paragraph (1) of section 4(a) for that year will be used, consistent with its long-range plan, solely for the purposes set forth in section 102;

(2) set forth the criteria used in allocating such funds among such purposes, which criteria shall insure that the State will expend from Federal, State, and local sources an amount equal to the amount expended by the State from such sources for State institutional library services, and library services to the pnysically handicapped during the fiscal year ending June 30, 1971;

(3) include such information, policies, and procedures as will assure that the activities to be carried out during that year are consistent with the long-range program plans; and

(4) include an extension of the long-range plan, taking into consideration the results of evaluation.

Title II—Public Library Construction

Section 201 authorizes the Commissioner to make grants to States which have had approved basic State plans under section 6 and State annual plans under section 202 for the construction of public libraries.

Section 202 provides that any State desiring to receive a grant from its allotment for the purposes of title II for any fiscal year shall, in addition to having submitted, and having had approved, a basic and a long-range State plan under section 6, submit for that fiscal year an annual program plan for the construction of public libraries.

Such plan shall be submitted at such time, in such form, and containing such information as the Commissioner shall prescribe by regulation, and shall—

(1) set forth a program for the year submitted, under which funds paid to the State from appropriations pursuant to paragraph (2) of section 4(a) for that year will be used, consistent with its long-range plan, solely for the construction of public libraries in areas of the State which are without the library facilities necessary to provide adequate library services;

(2) set forth the criteria, policies, and procedures for the approval of applications for the construction of public library facilities under the program set forth in clause (1);

(3) set forth policies and procedures which will insure that every local or other public agency whose application for funds under the plan with respect to a project for construction of public library facilities is denied will be given an opportunity for a hearing before the State library administrative agency;

(4) include such information, policies, and procedures as will insure that the activities to be carried out during that year are consistent with the long-range program plan; and

(5) include an extension of the long-range plan, taking into consideration the results of evaluations.

TITLE III—INTERLIBRARY COOPERATION

Section 301 authorizes the Commissioner to make grants to States which have approved basic State plans under section 6 and annual program plans under section 303 for interlibrary cooperation.

Section 302 states that funds appropriated pursuant to paragraph (3) of section 4(a) shall be available for grants to States from allotments under paragraphs (1) and (3) of section 5(a) for the purpose of carrying out the Federal share of the cost of carrying out State annual program plans for interlibrary cooperation submitted and approved under section 303.

Subsection (a) of such section 302 sets forth that such grants shall be used for—

(1) planning for, and taking other steps leading to the development of, cooperative library networks; and

(2) establishing, expanding, and operating local, regional, and interstate cooperative networks of libraries, which provide for the systematic and effective coordination of the resources of school, public, academic, and special libraries and information centers for improved supplementary services for the special clientele served by each type of library or center.

Subsection (b) of such section 302 provides that the Federal share, for the purposes of title III, shall be 100 per centum of the cost of carrying out the State plan.

Section 303 provides that any State desiring to receive a grant from its allotment for the purposes of title III for any fiscal year shall, in addition to having submitted, and having had approved, a basic State plan under section 6, submit for approval for that fiscal year an annual program plan for interlibrary cooperation.

Such plan, submitted at such time, in such form, and containing such information as the Commissioner shall prescribe by regulation shall—

(1) set forth a program for the year submitted, under which funds paid to the State from apprrpriations pursuant to paragraph (3) of section 4(a) will be used, consistent with its long-range plan, solely for the purposes set forth in section 302, and set forth specific procedures, policies, and objectives which will insure that funds available to the State under title III will be used to meet such purposes;

(2) set forth the criteria which the State agency shall use in evaluating applications for funds under this title and in assigning priority to project proposals;

(3) set forth such procedures and policies as will provide assurance that all appropriate libraries, agencies, and organizations eligible for participation in activities assisted under this title will be given the opportunity to participate to the extent of their eligibility;

(4) include such information as will assure that the activities to be carried out during that year are consistent with the long-range program plans; and

(5) include an extension of the long-range plan, taking into consideration the results of evaluations.

Changes in Existing Law

Since S. 3318 repeals all of the existing law on Library Services and Construction and proposes to insert a new body of law, the committee is of the opinion that it is necessary to dispense with the requirements of subsection 4 of rule XXIX of the Standing Rules of the Senate to expedite the business of the Senate, and offers the section-by-section analysis in this refort in lieu of a print in which existing law proposed to be omitted is enclosed in black brackets and new matter is shown in italic.

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